

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CU-04 IO-13 OIC-04 ACDA-19 CIAE-00

PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01

USIA-15 TRSE-00 MBFR-03 SAJ-01 DODE-00 SS-15 NSC-10

SCI-06 EPA-04 CEQ-02 HEW-08 RSR-01 /166 W

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C O N F I D E N T I A L USNATO 3757

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: ORGANIZATION OF THE SECOND STAGE

REF: A. STATE 125411 (NOTAL) B. USNATO 3535 (NOTAL)

SUMMARY: SENIOR POLADS AGREED AT AUGUST 8 MEETING THAT UK PAPER ON ORGANIZATION OF SECOND STAGE (TEXT REF B) WOULD SERVE AS BASIS FOR ALLIED DELEGATIONS AT AUGUST 29 MEETING OF COORDINATING COMMITTEE AS WELL AS DURING SECOND PHASE ITSELF. PARAGRAPH ON ALLIED CONSULTATIONS IN GENEVA (TEXT BELOW) WAS ADDED TO UK PAPER. BELGIAN PAPER (USNATO 3706) WILL OCCUPY SUBORDINATE POSITION AS GUIDANCE TO ALLIED DELEGATIONS.
END SUMMARY

1. CHAIRMAN SUGGESTED THAT COMMITTEE REVIEW TEXT OF UK PAPER WITH EYE TO REACHING GENERAL CONSENSUS WITHOUT SEEKING WORD-BY-WORD AGREEMENT ON TEXT. U.S. REP PER REF. A ADVISED THAT WE COULD ACCEPT PAPER AS A WHOLE AND MOST OTHER MEMBERS OF THE COMMITTEE FOLLOWED SUIT.

2. REFERRING TO PARA 4 OF UK PAPER, UK REP RAISED SUBJECT OF FREQUENCY OF COORDINATING COMMITTEE MEETINGS, NOTING THAT CONFIDENTIAL

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LONDON SIMPLY WISHED AVOID "TOO FREQUENT" MEETINGS BUT AGREED THAT COORDINATING COMMITTEE FROM THE OUTSET OF THE TALKS WOULD HAVE IMPORTANT FUNCTION IN OVERSEEING WORK OF OTHER, SUBORDINATE BODIES. UK REP WARNED THAT TOO FREQUENT MEETINGS

WOULD GIVE WARSAW PACT COUNTRIES USEFUL FORUM FROM WHICH TO ARGUE FOR MORE RAPID MOVEMENT IN WORK OF OTHER COMMITTEES/SUBCOMMITTEES. FOR SAME REASON, HE ARGUED AGAINST SUGGESTION IN BELGIAN PAPER THAT BIMONTHLY REPORTS OF WORK PROGRESS BE SUBMITTED TO COORDINATING COMMITTEE BY OTHER COMMITTEES. BELGIAN REP SAID HE WOULD NOT INSIST ON LATTER PROPOSAL, AND NETHERLANDS REP SAID THAT THE HAGUE ALSO WISHED AVOID "TOO FREQUENT" COORDINATING COMMITTEE MEETINGS WHILE ESTABLISHING PATTERN OF "REGULAR" MEETINGS. FRG REP ASKED THAT UK PAPER BE SLIGHTLY AMENDED TO ADD CONCEPT THAT COORDINATING COMMITTEE WOULD BE RESPONSIBLE FOR ENSURING BALANCE BETWEEN PROGRESS OF WORK IN VARIOUS COMMITTEES. THERE WERE NO OBJECTIONS TO FRG PROPOSALS.

3. OTHER MAJOR POINT DISCUSSED WITH REFERENCE TO UK PAPER WAS NUMBER OF SUBCOMMITTEES WHICH SHOULD BE FORMED AND HOW MANY SHOULD MEET SIMULTANEOUSLY. ALTHOUGH MOST DELEGATIONS AGREED THAT ALLIES SHOULD SEEK MAXIMUM NUMBER OF SUBCOMMITTEES (UP TO ELEVEN INDICATED IN MANDATES) NORWEGIAN REP ADVISED THAT OSLO SAW MERIT IN MERGER OF CERTAIN SUBJECTS TO FORM THE WORK PROGRAM OF CERTAIN SUBCOMMITTEES. HE MENTIONED AS EXAMPLES THE COMBINATION OF CULTURE AND EDUCATION UNDER ITEM 3 AND TECHNOLOGY AND ENVIRONMENT UNDER ITEM 2 AND SERVED NOTICE THAT NORWEGIANS WOULD RETURN TO THIS SUBJECT SUBSEQUENTLY. BELGIAN REP CONTINUED TO ARGUE FOR LIMITATIONS ON SIMULTANEOUS MEETINGS OF EITHER: A) ANOTHER COMMITTEE WHILE COORDINATING COMMITTEE IS IN SESSION, OR B) A SUBCOMMITTEE WHEN ITS PARENT COMMITTEE IS IN SESSION. WHILE THERE WAS SOME SYMPATHY FOR BELGIAN POSITION, PARTICULARLY AMONG SMALLER DELEGATIONS, GENERAL VIEW WAS THAT ALLIES SHOULD NOT ADOPT INFLEXIBLE POSITION ON THIS POINT BUT SHOULD SEEK TO AVOID SITUATIONS IN WHICH SMALLER ALLIED DELEGATIONS IN GENEVA WOULD BE CONTINUALLY FACED WITH NECESSITY OF SENDING REPRESENTATIVE TO ONE MEETING AND PASSING UP ANOTHER.

4. COMMITTEE AGREED TO ADD FOLLOWING TEXT ON ALLIED CONSULTATIONS IN GENEVA AS PARA 16 OF UK PAPER: QUOTE
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ALLIED CONSULTATIONS DURING THE MPT WERE GENERALLY SATISFACTORY, ALTHOUGH SOME DELEGATIONS FEEL THAT THE PROCESS TENDED TO BREAK DOWN SOMEWHAT IN HELSINKI AT THE END OF THE TALKS WHEN WORK THERE BECAME MORE HECTIC. GIVEN THE FACT THAT THE PACE OF WORK IN GENEVA IS LIKELY TO BE AT LEAST AS INTENSIVE AS IT WAS DURING MPT-4, ALLIED DELEGATIONS SHOULD ENSURE THAT TIMELY CONSULTATIONS TAKE PLACE THROUGHOUT THE GENEVA PHASE OF THE CSCE. CONSULTATIONS WILL CONTINUE AT NATO NATO HEADQUARTERS, AND THE RELATIVE PROXIMITY OF GENEVA AND THE BETTER COMMUNICATIONS BETWEEN BRUSSELS AND GENEVA SHOULD RESULT IN BETTER COORDINATION BETWEEN THESE TWO SETS OF CONSULTATIONS THAN WAS SOMETIMES THE CASE DURING THE MPT. WHILE THE UNSTRUCTURED AND INFORMAL CHARACTER OF THE

ALLIED CONSULTATIONS IN HELSINKI SHOULD BE CARRIED OVER TO THE GENEVA TALKS, THE FREQUENCY OF THESE REGULAR AND OPEN-ENDED CONSULTATIONS SHOULD DEPEND UPON THE PACE OF WORK IN EACH COMMITTEE AND SUBCOMMITTEE, AND THE PRINCIPLE OF "NO SURPRISES" IN PRESENTING PROPOSALS SHOULD BE ADHERED TO BY EACH ALLIED DELEGATION. END QUOTE DISCUSSION OF ABOVE TEXT FOLLOWED PREDICTABLE PATTERN WITH FRENCH REP REITERATING PARIS' VIEW THAT NATO CONSULTATIONS SHOULD CONTINUE TO BE CENTERED AT BRUSSELS HEADQUARTERS WITH INFORMAL MEETINGS AS NEEDED AT THE CONFERENCE SITE. THIS VIEW WAS STRONGLY REJECTED BY SEVERAL OTHER DELEGATIONS LED BY ITALIAN, AND CANADIAN REPS, WHO ARGUED THAT ON BASIS OF HELSINKI EXPERIENCE IT WAS IMPOSSIBLE TO ESTABLISH MEANINGFUL LINKAGE BETWEEN CONSULTATIONS IN BRUSSELS AND FAST-MOVING NEGOTIATING SITUATION AT SITE OF TALKS. FRENCH REP ADOPTED CONCILIATORY POSITION AND AGREED THAT CONSULTATIONS AT THE SITE WERE INDEED ESSENTIAL PROVIDED INFORMAL, UNSTRUCTURED FORMAT WERE MAINTAINED.

5. COMMITTEE ALSO DISCUSSED SUBJECT OF POSSIBLE MEETING AT NATO WITH PARTICIPATION OF HEADS OF GENEVA DELEGATIONS IMMEDIATELY PRIOR TO OPENING OF SECOND PHASE. IT WAS PROVISIONALLY AGREED THAT SUCH A MEETING WOULD BE USEFUL AND THAT FRIDAY, SEPTEMBER 14, WAS MOST APPROPRIATE DATE. (COMMENT: IS THIS ARRANGEMENT ACCEPTABLE FOR VEST? END COMMENT) COMMITTEE ALSO AGREED THAT FURTHER REVIEW OF PAPERS WHICH DELEGATIONS PROPOSED TO USE AT SECOND STAGE WILL TAKE PLACE AUGUST 23.

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